

# STATE OF NEW JERSEY

**Board of Public Utilities** 44 South Clinton Avenue, 1st Floor Post Office Box 350 Trenton, New Jersey 08625-0350

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# OFFICE OF CABLE TELEVISION AND TELECOMMUNICATIONS

IN THE MATTER OF THE PETITION OF COMCAST OF NEW JERSEY II, LLC, FOR A RENEWAL CERTIFICATE OF APPROVAL TO CONTINUE TO CONSTRUCT, OPERATE AND MAINTAIN A CABLE TELEVISION SYSTEM IN AND FOR THE	) ) ) )	RENEWAL CERTIFICATE OF APPROVAL
BOROUGH OF GLEN RIDGE, COUNTY OF ESSEX, STATE OF NEW JERSEY	)	DOCKET NO. CE22010005
STATE OF NEW JERSET	)	DOCKET NO. CE22010003

## **Parties of Record:**

Dennis C. Linken, Esq., Scarinci Hollenbeck, LLC, on behalf of Comcast of New Jersey II, LLC Tara Ventola, Clerk, Borough of Glen Ridge, New Jersey

# BY THE BOARD:

On August 2, 1984, the New Jersey Board of Public Utilities ("Board") granted Suburban Cablevision ("Suburban") a Certificate of Approval ("Certificate") in Docket No. 845C-7075 for the construction, operation, and maintenance of a cable television system in the Borough of Glen Ridge ("Borough"). The Board approved the acquisition of the shares of the parent company of Suburban, Maclean Hunter, Inc., by Comcast MH Holdings, Inc. on November 30, 1994 in Docket No. CM94080365. On May 3, 1995, the Board approved the renewal of the Certificate in Docket No. CE94120562 to Suburban (as Suburban was the petitioner). However, according to the terms of the acquisition agreement, Comcast MH Holdings, Inc. was responsible for all commitments made to the Borough. Subsequently, Suburban's name was changed to Comcast Cablevision of New Jersey, Inc. ("Comcast New Jersey"). On January 24, 2003, Comcast New Jersey notified the Board that it would operate as a limited liability company, Comcast Cablevision of New Jersey II, LLC. On September 9, 2003, Comcast Cablevision of New Jersey II, LLC notified the Board that it would be known as Comcast of New Jersey II, LLC ("Petitioner"). The Board issued a Renewal Certificate to the Petitioner for the Borough on May 5, 2005 in Docket No. CE05020135. Although, by its terms, the Petitioner's above referenced Certificate expired on August 2, 2019, the Petitioner is authorized to continue to provide cable television service to the Borough pursuant to N.J.S.A. 48:5A-25, pending disposition of proceedings regarding the renewal of its Certificate.

<sup>&</sup>lt;sup>1</sup> The Petitioner erroneously stated in the petition that the date the Board order in Docket No. 845C-7075, was issued is on or about August 12, 1984. Nonetheless, the order was issued by the Board on August 2, 1984, which impacts the expiration date.

The Petitioner filed an application for the renewal of its municipal consent with the Borough on November 2, 2018, pursuant to N.J.S.A. 48:5A-23 and N.J.A.C. 14:18-13.1 to 9. On September 27, 2021, the Borough, after public hearing, adopted an ordinance granting renewal municipal consent to the Petitioner ("Ordinance"). The Petitioner formally accepted the terms and conditions of the Ordinance on October 27, 2021. On January 4, 2022, pursuant to N.J.S.A. 48:5A-16, the Petitioner filed with the Board for a renewal of its Certificate for the Borough.

# **DISCUSSION AND FINDINGS**

The Board has reviewed the application for municipal consent, the Ordinance, and the petition for a Renewal Certificate. Based upon this review and the recommendation of the Office of Cable Television and Telecommunications, the Board <u>HEREBY FINDS</u> the following:

- 1. The Petitioner possesses the requisite legal, character, financial, and technical qualifications for the awarding of a Certificate. Further, these qualifications were reviewed by the Borough in conjunction with the municipal consent process.
- 2. The design and technical specifications of the system shall ensure that the Petitioner provides safe, adequate, and proper service.
- 3. The Petitioner has represented that all previously required construction within the franchise territory is complete.
- 4. The franchise period as stated in the Ordinance is 10 years, pursuant to N.J.S.A. 48:5A-19 and 25. The Board finds this franchise period reasonable.
- 5. The Borough has reserved the right to review the Petitioner's performance with regard to the Ordinance. In the event that the Borough shall find that the Petitioner has not substantially complied with the material terms and conditions of the Ordinance, the Borough shall have the right to petition the Board for appropriate administrative action, pursuant to N.J.S.A. 48:5A-47, provided, however, that the Borough shall first have given the Petitioner written notice of all alleged instances of non-compliance and an opportunity to cure the same within 90 days of that notification. If, after such reasonable notice and opportunity to cure, the Petitioner has not cured any such findings of non-compliance, the Borough may petition the Board for appropriate administrative action, including modification and/or termination of the Certificate.
- 6. The Petitioner shall proffer service to any residence or business along any public right-of-way in the Primary Service Area, at no cost beyond standard and non-standard installation charges, as set forth in the Petitioner's application. The Petitioner shall utilize the line extension policy attached to the Certificate (Appendix "I") for any extension outside of the Primary Service Area. The minimum homes per mile ("HPM") figure is 35.
- 7. The Petitioner shall maintain an informational schedule of prices, terms and conditions for unregulated service, and promptly file any revisions thereto.
- 8. Pursuant to statutory requirements, the Ordinance specifies a complaint officer to receive and act upon complaints filed by subscribers in the Borough. In this case, it is the Office of Cable Television and Telecommunications. All complaints shall be received and processed in accordance with any applicable rules.

9. During the term of this franchise, and any renewal thereof, the Petitioner shall maintain a local business office or agent for the purpose of receiving, investigating and resolving complaints regarding the quality of service, equipment malfunctions, and similar matters. The Petitioner currently maintains a local office located at 2345 US Rt. 22, Union, New Jersey.

- 10. Pursuant to N.J.S.A. 48:5A-30, the franchise fee to be paid to the Borough is specified to be 3.5% of the Petitioner's gross revenues, as defined in N.J.S.A. 48:5A-3(x), derived from cable television charges or fees paid by subscribers for its cable television service in the Borough. Additional regulatory fees shall be paid to the State in an amount not to exceed 2% of Petitioner's gross operating revenues derived from intrastate operations. The Board finds these fees to be reasonable.
- 11. The Petitioner shall provide public, educational, and governmental ("PEG") access channels and facilities in accordance with its renewal application and the Ordinance. Specifically, the Petitioner shall continue to make available one (1) system-wide public access channel that is maintained by the Petitioner. Qualified individuals and organizations may utilize public access for the purpose of cablecasting non-commercial access programming in conformance with the Petitioner's published public access rules.
- 12. The Petitioner shall continue to make available from the Glen Ridge Public Library, located at 240 Ridgewood Avenue, one (1) dedicated local access channel maintained by the Petitioner for the purpose of cablecasting non-commercial access programming in conformance with the Petitioner's guidelines and applicable state and federal statutes and regulations. The local access channel is being used as a bulletin board for governmental purposes. The Petitioner maintains a fully equipped and professionally staffed television studio in Union Township, New Jersey. Upon reasonable advance notice, the Petitioner will conduct training for potential access users and groups.
- 13. The Petitioner shall continue to provide the Borough a dedicated access channel and to maintain existing channel return lines at Borough Hall and Glen Ridge High School.
- 14. The Petitioner shall consider upgrading the dedicated local access channel to highdefinition resolution broadcasting when HD access channels become available in the system.
- 15. Within six (6) months of the effective date of this Certificate, the Petitioner shall provide to the Borough a one-time grant for PEG Access Capital Support of \$20,000. Upon completion, the Petitioner shall submit proof to the Office of Cable Television and Telecommunications indicating its compliance with this provision.

16. The Petitioner shall continue to provide basic video service and standard installation, free of charge, on one (1) outlet to each public and private elementary and secondary school, as well as to the municipal building, fire department, first aid squad, library, library extension and public works building that is located or may be constructed within the Borough, provided the facility is located with 200 feet of active cable plant. Each additional outlet installed, if any, shall be paid on a materials, equipment and labor basis by the Borough. Monthly service charges shall be waived on all additional outlets except for equipment.

17. The Petitioner shall provide free basic Internet service, via high-speed cable modem to one (1) non-networked computer in the public library and library extension, that is located or may be constructed within the Borough, provided the facility is located with 200 feet of active cable plant. The connection in the libraries shall be accessible to library patrons and cannot be restricted to administrative use.

Based upon these findings, the Board <u>HEREBY CONCLUDES</u>, pursuant to N.J.S.A. 48:5A-17(a) and 28(c), that the Petitioner has the municipal consent necessary to support the petition; that such consent and issuance thereof are in conformity with the requirements of N.J.S.A. 48:5A-1 to 64; that the Petitioner has complied or is ready, willing, and able to comply with all applicable rules and regulations imposed by or pursuant to State and federal law as preconditions for engaging in the proposed cable television operations; that the Petitioner has sufficient financial and technical capacity, and meets the legal, character and other qualifications necessary to construct, maintain, and operate the necessary installations, lines, and equipment; and that the Petitioner is capable of providing the proposed service in a safe, adequate and proper manner.

Therefore, the Petitioner is <u>HEREBY ISSUED</u> this Renewal Certificate as evidence of Petitioner's authority to construct and operate a cable television system within the entirety of the Borough.

This Renewal Certificate is subject to all applicable State and federal laws, the rules and regulations of the Office of Cable Television and Telecommunications, and any such lawful terms, conditions, and limitations as currently exist or may hereafter be attached to the exercise of the privileges granted herein. The Petitioner shall adhere to the operating standards set forth by the Federal Communications Commission's rules and regulations, 47 C.F.R. § 76.1 et seq., including, but not limited to the technical standards 47 C.F.R. § 76.601 through § 76.630. Any modifications to the provisions thereof shall be incorporated into this Certificate.

Failure to comply with all applicable laws, rules, regulations, and orders of the Board or the Office of Cable Television and Telecommunications and/or the terms, conditions, and limitations set forth herein may constitute sufficient grounds for the suspension or revocation of this Certificate.

This Renewal Certificate is issued on the representation that the statements contained in the Petitioner's applications are true, and the undertakings therein contained shall be adhered to and be enforceable unless specific waiver is granted by the Office of Cable Television and Telecommunications pursuant to the authority contained in N.J.S.A. 48:5A-1 to 64.

This Certificate shall expire on August 2, 2029.

This Order shall be effective on December 27, 2023.

DATED: December 20, 2023

BOARD OF PUBLIC UTILITIES

BY:

CHRISTINE GUHL-SADOV

PRESIDENT

MARY-ANNA HOLDEN COMMISSIONER

DR. ZENON CHRISTODOULOU COMMISSIONER

MARIAN ABDOU COMMISSIONER

ATTEST:

SHERRIL. GOLDEN

SECRETARY

I HEREBY CERTIFY that the within document is a true copy of the original in the files of the Board of Public Utilities.

# APPENDIX "I" Office of Cable Television and Telecommunications Line Extension Policy

Company: Comcast of New Jersey II, LLC

Municipality: Borough of Glen Ridge, County of Essex

A cable operator is required to absorb the cost of extensions to the system in the same proportion that the extension is to the remainder of the system.

Actual subscribers served by the extension are required to absorb the remainder of the cost.

If new subscribers are added to the extension, the cost is adjusted and those who previously paid receive an appropriate rebate.

1.	# of homes in extension mileage of extension	=	homes per mile ("HPM") of extension
2.	HPM of extension Minimum HPM that company actually constructs in the system*	=	ratio of the density of the extension to the minimum density that the company constructs in the system ("A")
3.	Total cost of building the extension times "A"	=	company's share of extension cost
4.	Total cost of building extension less company's share of extension cost	=	total amount to be recovered from subscribers
5.	Total amount to be recovered from subs Total subscribers in extension	=	each subscriber's share

In any case, the company shall extend its plant along public rights of way to:

- 1. All residences and businesses within 150 aerial feet of the operator's existing plant at no cost beyond the normal installation rate.
- 2. All residences and businesses within 100 underground feet of the operator's plant at no cost beyond the normal installation rate.
- \* The minimum HPM that the company actually constructs in the system or municipality is the minimum number of homes that the company has historically constructed at its own cost. This is a function of the operator's breakeven point and its rate of return. Unbuilt systems will use the primary service area rather than construction.

The operator's installation policies shall apply to construction beyond the public right of way.

Detailed accounting or financial information to support the minimum HPM shall be supplied to the Office for its approval in such form as required. The minimum HPM shall be updated as appropriate.

When a request for service is received, and unless good cause is shown, cable companies shall:

- 1. Provide a written estimate within thirty (30) days of such a request.
- 2. Begin construction within sixty (60) days of receipt of any deposit monies from potential subscribers.
- 3. Complete construction within six (6) months of receipt of any deposit monies from potential subscribers.
- 4. Inform each home passed along the extension of the potential costs for subscribers.

Subscribers who pay for an extension shall be entitled to rebates in the following manner:

- 1. If the company acquires new subscribers subsequent to the initial calculation of step 5 above, the formula will be adjusted and those who have previously paid for the extension will be entitled to an appropriate rebate. In no event shall the amount of the rebate exceed the subscriber's contribution.
- 2. The company shall keep accurate records of the cost of the extension, the amounts paid by subscribers, and any appropriate adjustments.
- 3. The company shall notify subscribers in the extension of their rights and responsibilities concerning the extension.
- 4. Once an individual dwelling has paid its share of the extension cost, future reconnections or installations shall be made at the company's standard rates.
- 5. After a period of five (5) years from the installation of the first dwelling unit in the extension, no further adjustments shall be made. Installations after five (5) years shall be at the company's standard rate.
- 6. Once a subscriber is installed, that person shall not normally be entitled to a refund of any monies paid for the installations, except in accordance with the rebate procedure outlined in this policy.

## **Definitions**

## Primary Service Area

The Primary Service Area ("PSA") can be an entire municipality, but in many instances the PSA is a limited area within a community outside of which a line extension policy may apply. The PSA is depicted by a franchise map and narrative, presented and recorded during the franchise proceedings. It normally remains a fixed geographic area throughout the life of the franchise.

# **Line Extension Survey**

Potential subscribers residing outside the PSA who request service are entitled to an estimate of their share of the cost to secure service. When conducting a survey and estimating costs, a cable company should factor in all potential subscribers who could practicably be included in the extension and give consideration to apparent residential construction in areas contiguous to the proposed extension.

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### **DOCKET NO. CE22010005**

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